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ORIGIN IO-14

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FM SECSTATE WASHDC

TO AMEMBASSY CANBERRA IMMEDIATE

AMEMBASSY LIMA IMMEDIATE

AMEMBASSY LISBON IMMEDIATE

AMEMBASSY LONDON IMMEDIATE

AMEMBASSY PARIS IMMEDIATE

AMEMBASSY SAN JOSE IMMEDIATE

AMEMBASSY VIENNA IMMEDIATE

USMISSION USUN NEW YORK IMMEDIATE

INFO AMEMBASSY CONAKRY

AMEMBASSY DAKAR

USMISSION GENEVA

AMEMBASSY JAKARTA

AMCONSUL LOURENCO MARQUES

AMCONSUL LUANDA

AMEMBASSY NAIROBI

AMEMBASSY NOUAKCHOTT

AMEMBASSY PRETORIA

AMEMBASSY YAOUNDE

C O N F I D E N T I A L STATE 146266

E.O. 11652: GDS

TAGS: PFOR, UN, PU

SUBJECT: SECURITY COUNCIL: UN MEMBERSHIP FOR GUINEA-
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BISSAU

REF: (A) USUN 2299; (B) STATE 141127; (C) LISBON 2778;
(D) LISBON 2831 (E) LISBON 2835

1. AS REPORTED REFTEL A, GUINEA-BISSAU OBSERVER IN NEW YORK HAS ASKED SECRETARY GENERAL WALDHEIM FOR SECURITY COUNCIL MEETING TO CONSIDER APPLICATION OF GUINEA-BISSAU FOR UN MEMBERSHIP. ISSUE MAY ARISE ASEARLY AS THIS COMING WEEK. WE BELIEVE SC SHOULD NOT CONSIDER GUINEA-BISSAU'S APPLICATION BEFORE PORTUGAL HAS HAD FURTHER OPPORTUNITY TO CONCLUDE AGREEMENT ON DEVOLUTION OF POWER IN TERRITORY. PREMATURE SC CONSIDERATION OF APPLICATION COULD PREJUDICE NEGOTIATIONS AND PROVOKE UNNECESSARY AND UNHELPFUL CONFRONTATION BETWEEN MEMBERS OF UNSC.

2. US IS ENTIRELY SYMPATHETIC WITH AND SUPPORTS DESIRE FOR SELF-DETERMINATION, INCLUDING INDEPENDENCE, OF PEOPLE OF GUINEA-BISSAU. WE CONVINCED PORTUGAL SINCERELY SEEKS TO DISENGAGE FROM PORTUGUESE GUINEA AND TO TURN OVER POWER AS SOON AS POSSIBLE. FOREIGN MINISTER SOARES HAS TOLD US (REFTEL C) THAT IN NEAR FUTURE GOP WILL NEGOTIATE DEAL WITH PAIGC WHICH WILL ENABLE IT TO SPONSOR GUINEA-BISSAU'S MEMBERSHIP IN UN.

3. SUCH SPONSORSHIP AND UNANIMOUS SC APPROVAL OF GUINEA-BISSAU'S APPLICATIONWOULD, OF COURSE, BE A MUCH MORE AUSPICIOUS BEGINNING FOR GUINEA-BISSAU'S MEMBERSHIP IN UN. WE LOOK FORWARD TO WELCOMING GUINEA-BISSAU'S MEMBERSHIP WHEN TERRITORY HAS ACHIEVED TRUE INDEPENDENCE. IN ANY CASE, MEMBERSHIP PROCESS CANNOT BE COMPLETED PRIOR TO THIS FALL'S GA SESSION AND SC MEETING NOW ON MEMBERSHIP NOT AT ALL NECESSARY. THUS GIVEN CURRENT STATE OF NEGOTIATIONS BETWEEN PORTUGAL AND PAIGC, AND IN LIGHT OF PORTUGAL'S APPARENTLY SINCERE ASSURANCES, IT NOT PARTICULARLY CONSTRUCTIVE TO PUSH FOR SO EARLY A CONSIDERATION OF APPLICATION BY GUINEA-BISSAU FOR MEMBERSHIP. WE SINCERELY BELIEVE WILLINGNESS TO HOLD OFF APPLICATION WOULD BE BEST G-B CONTRIBUTION TO ATMOSPHERE IN WHICH EARLY AGREEMENT COULD BE REACHED BY PORTUGAL AND PAIGC ON REMAINING ISSUES.

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4. FOR USUN. IF YOU DEEM IT APPROPRIATE, YOU ARE AUTHORIZED TO INFORM EL HASSEN (MAURITANIA) OF PORTUGUESE ASSURANCES AND US VIEWS OUTLINED PARAGRAPHS 1-3 ABOVE AND URGE THAT SC DISCUSSION OF GUINEA-BISSAU'S APPLICATIONBE DEFERRED, NOT CITING SOARES AS SOURCE AS PER REF (D). IN ADDITION YOU SHOULD CONSULT CLOSELY WITH UK AND FRENCH DELEGATES

AND IF THEY AGREE MAKE PARALLEL APPROACHES TO OTHER SC MEMBERS, WITH A VIEW TO GAINING POSTPONEMENT. YOU SHOULD KEEP IN TOUCH WITH PORTUGUESE. IF YOU DEEM IT WISE TO GO BEYOND COSTA RICA, PERU, AUSTRIA, AND AUSTRALIA, YOU SHOULD FIRST CONSULT WITH DEPARTMENT.

5. FOR LONDON AND PARIS. YOU SHOULD REVIEW OUR TALKS WITH APPROPRIATELY HIGH LEVEL IN FO, WITHOUT CITING SOARES AS SOURCE AND INFORM THEM OF OUR EFFORTS TO OBTAIN DEFERRAL AND EXPRESS OUR HOPE THAT RESPECTIVE UN DELEGATES PLUS THEIR EMBASSIES IN SAN JOSE, LIMA, VIENNA AND CANBERRA WILL WORK WITH US FOR POSTPONEMENT OF SC CONSIDERATION OF APPLICATION IN CONJUNCTION WITH US REPS. YOU SHOULD SOLICIT THEIR VIEWS ON WHAT ADDITIONAL ACTION WE MIGHT TAKE TO POSTPONE CONSIDERATION OF GUINEA-BISSAU'S APPLICATION, AND ON HOW TO PROCEED SHOULD SC BE FORCED TO DISCUSS MATTER IN NEXT FEW WEEKS. IF QUESTION OF US VOTE ON APPLICATION IS RAISED, YOU MAY TELL BRITISH AND FRENCH THAT DEPARTMENT STRONGLY DESIRES AVOID SITUATION IN WHICH WE WOULD HAVE TO DECIDE WHETHER TO VOTE AGAINST GUINEA-BISSAU'S APPLICATION. WE WOULD BE INTERESTED, OF COURSE, HOW BRITISH AND FRENCH LIKELY TO VOTE SHOULD SC VOTE BE TAKEN BEFORE PORTUGAL REACHES AGREEMENT ON TURNOVER OF POWER.

6. FOR LIMA, VIENNA, CANBERRA, SAN JOSE. AFTER CHECKING WITH UK, FRENCH AND PORTUGUESE, REQUEST YOU PRESENT US VIEWS AS OUTLINED PARAGRAPHS 1-3 TO HOST GOVERNMENTS, AGAIN WITHOUT CITING SOARES AS SOURCE. PLEASE REPORT THEIR DECISION SOONEST. YOU SHOULD EXPRESS HOPE THEY SHARE OUR ASSESSMENT OF SITUATION AND WILL SUPPORT SC CONSIDERATION AT APPROPRIATE TIME, I.E. AFTER PORTUGUESE - PAIGC HAVE HAD OPPORTUNITY TO REACH AGREEMENT. WHILE
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WE WOULD BE INTERESTED IN ASCERTAINING VOTING INTENTIONS OF HOST GOVT SHOULD SC BE FORCED TO CONSIDER GUINEA-BISSAU'S APPLICATION, YOU SHOULD SAY US HAS TAKEN NO DECISION. AT YOUR DISCRETION, YOU SHOULD ASK GOVERNMENTS TO URGE GUINEA-BISSAU AND ITS AFRICAN SUPPORTERS TO DEFER REQUEST FOR SC CONSIDERATION OF GUINEA-BISSAU'S APPLICATION UNTIL PORTUGAL AND PAIGC HAVE HAD ADEQUATE OPPORTUNITY TO REACH SETTLEMENT.

7. FOR LISBON. YOU SHOULD KEEP PORTUGUESE GOVERNMENT ABREAST OF OUR EFFORTS TO OBTAIN DEFERRAL OF SC DISCUSSION, WHICH WE HOPE WILL SUPPLEMENT SIMILAR PORTUGUESE EFFORTS NOT ONLY AT UN BUT IN CAPITALS. YOU SHOULD URGE PORTUGUESE TO REASSURE AFRICANS AND APPROPRIATE SC MEMBERS OF THEIR INTENTIONS TO SEEK EARLY AND FAVORABLE

CONCLUSION OF NEGOTIATIONS WITH PORTUGUESE GUINEA. SISCO

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